

# Western Coastal Managers Meeting

OCRM Updates

*January 26-28, 2009*

*San Francisco, CA*



# Outline of Topics – OCRM Session

- New Administration
- Coastal Strategy
- CZMA Reauthorization – NOAA and CSO Bills
- OCRM Priorities
- Response to GAO Audit
- Program Managers' Meeting



# Thoughts on New Administration

- The new Administration has already gone on record making coastal and ocean issues a priority
- The selection of Dr. Jane Lubchenco as NOAA Administrator confirms the new Administration's interest in coastal issues
- Dr. Lubchenco's prior work has been ecosystem-based management, science-based policy, regional ocean governance, and integrated management of ocean ecosystems
- Dr. Lubchenco has consistently supported marine protected areas as important tools for eco-system based management
- Potential to greatly increase the visibility of our program and our ability to make an impact

# Coastal Strategy

- NOAA responding to OMB direction from FY08 and 09 budget pass-backs to better integrate NOAA coastal efforts
- Developed by 5 key NOAA coastal offices:
  - OCRM, Coastal Services Center, Sea Grant, NMFS Habitat Office, National Centers for Coastal and Ocean Science (NCCOS)
- Three priority objectives:
  - 1.Coastal Hazards and Climate Change
  - 2.Competing Coastal Uses and Habitat Loss
  - 3.Coastal Pollution and Human Health Effects

# Coastal Strategy - continued

- Brings together NOAA's capabilities in Science, Capacity Building, Education and Extension, and Management
- Desired Outcomes Include:
  - More on-the-ground results, with improved delivery of tools and resources
  - Broad acceptance that coastal issues are a priority
  - Greater focus on "coastal" in budget planning process
- Basis for OCRM priority setting
- Linked to goals in new CZMA proposed by Administration

# Overview of new CZMA

- **Provide for sustainable healthy coastal and ocean ecosystems**
- **Reduce the impacts of climate change**
- **Ensure safe, sustainable and resilient coastal communities and economies**
- To achieve this, the CZMA should include:
  - New findings, goals and purposes
  - A new national program to assist the states
  - A uniform national coastal area
  - Periodic “state of the coast” assessments
  - State plans with measurable objectives
  - Evaluations based on performance
  - Competitive funding

# Overview of some changes to NOS Bill

## Recommended Changes:

- Implement a more outcomes-based, competitive, performance-driven system for coastal management
- Create a new Coastal and Ocean Management Advisory Council to advise on program implementation and performance evaluation issues
- Establish a foundation to accept and administer funds and private gifts, and assist state, local and tribal governments through competitive grants
- Focus on regional partnerships and planning
- Include MPA and CELCP as formal part of the program
- Provide additional funding for both NOAA and the states needed to achieve this vision

# CZMA Reauthorization Timeline

- Mary Glackin (Acting Administrator) briefed on the NOS version of the Bill January 8
- Working on comments from other line offices
- Plan to present it to Jane Lubchenco for approval as an Administration Bill
- Review by NOAA & DOC prior to interagency review
- Top legislative priority for NOS for 112<sup>th</sup> Congress
- Plan to hold informational Hill briefings

# Update on CSO Version of Bill

- Bob Bailey -

# OCRM Priorities for FY09 and FY10

- OCRM has been working on priority planning for FY09 and FY10, tying our efforts to the Coastal Strategy and emerging office priorities
- As a result of these efforts and recent all-staff retreat, we have identified the following priorities for next two years:
  - Reauthorize the CZMA
  - Provide leadership for NOS programs in climate change
  - Implement OCRM's role in the NOAA coastal strategy
  - Develop OCRM's role in energy policy
  - Lead federal coastal land acquisition
  - Implement management related interagency partnerships to address coastal issues
  - Improve internal operations and procedures to support priorities

# Follow-up to GAO Audit

- Final report released Sept. 30<sup>th</sup>, 2008  
<http://www.gao.gov/products/GAO-08-1045>
- Major recommendations
  - Congress should reconsider funding cap
  - NOAA should review minimum funding allocation and competitive funding practices
  - NOAA should create targets and internal controls to ensure accurate and consistent performance measure data
  - NOAA should establish performance goals and independent review process/roles under Sect. 312
- OCRM developed a Statement of Actions in response to recommendations – it has been submitted to Congress
- PMM session to discuss options for responding to the 312 related recommendations, and how to work cooperatively on addressing recommendations

# PMM Update

- Tuesday 2/24, two tracks:
  - Capitol Hill Coast Day and Leadership Forum with Mary Glackin (invite only)
    - Goal is to engage state leaders on both NOAA and state coastal priorities and develop high-level action agenda
    - Up to 14 state leaders, representing all regions, and CSO and NERRA chair
    - Some CZM and NERR managers will be invited to observe
  - Climate Change Roundtables and Concurrent Sessions at hotel
    - Roundtable discussions/presentations on products/services/abilities related to various aspects of climate change and hazards and smart growth
- Thursday 2/26 – Closing Plenary – Reflections on What we've Heard, with David Kennedy
  - David Kennedy and 2-4 CSO and NERRA representatives will develop and share an action strategy and clarify next steps for keeping "coastal momentum" during the first year of the new administration

# PMM Update - Continued

## Wednesday 2/25 – Programmatic Sessions:

- Working sessions on RPC Regs and 309 Guidelines
  - Obtain input, generate discussion, work on drafts for both, repeated concurrent sessions
- Federal Consistency – How Consistency Appeals are Analyzed
  - Explain how appeals are analyzed to help states craft consistency determinations to best prepare for an appeal
- 312 Discussion – Developing Performance Goals to Improve Evaluation
  - In response to GAO recommendation, will be seeking feedback on possible approaches to develop performance goals and targets
- Regional Breakouts



WESTERN COASTAL MANAGERS REGIONAL MEETING - JANUARY 2009

NOAA'S OFFICE OF OCEAN & COASTAL RESOURCE MANAGEMENT

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CPD Updates

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# Outline of Topics – CPD Session

- CPD Staff Updates
- Budget Discussion
- Grants Updates
- Performance Measures
- CELCP Update
- Coastal Nonpoint Suit



# CPD Staff Updates

- New Coastal Hazards staff
  - Christa Rabenold – working on coastal hazards and community resilience projects, coordinating CPD and OCRM efforts
- New OCRM Climate Change and Coastal Hazards Issue Team
  - Publishes new monthly Hazards E-newsletter  
(includes: NOAA initiatives, legislative updates, national policy updates/other federal agency initiatives, funding opportunities, publications and Web sites, tools and projects, conference and meeting announcements, and requests for input)
- Coastal Programs Division staff realignment – back to the future
  - including hiring new staff, moving towards improved regional focus
- Possible CPD regional placement of few staff

# Budget

- Continuing Resolution through March 6, 2009
- Indications from Congress are that they intend to have FY09 Appropriations to the President by 2/15, and finalize by early March.

	<b>FY08</b>	<b>FY09 President Request</b>	<b>FY09 Senate Committee</b>	<b>FY09 House Committee</b>
<b>CZM Administration</b>	<b>6,735</b>	8,155	8,155	8,155
<b>CZM grants (sections 306, 306A &amp; 309)</b>	<b>64,423</b>	66,146	70,000	66,146
<b>Coastal Nonpoint Program</b>	<b>3,904</b>	0	4,000	2,500
<b>National Estuarine Research Reserve grants</b>	<b>16,404 + 11,555 (con.)</b>	22,326 + 6,890 (const.)	22,326 + 6,890 (const.)	22,326 + 13,780 (const.)
<b>Coastal and Estuarine Land Conservation Program</b>	<b>8,000</b>	15,000	15,000	18,325



# 309 Updates and Timeline

- 309 – In grants this year, include task to develop FY11-15 Assessment and Strategy
- Draft 309 timeline:
  - FY09 Grants, include task to develop new A&S
  - July 2010: Draft Assessment and Strategy Due
  - Fall 2010: Final Assessment and Strategy Due
  - Early 2011: Assessment and Strategy approved by OCRM
  - July/Oct 2011 (FY11 Grants): Begin new 309 Strategy Tasks
- CPD working on revised 309 guidance
- There will be a discussion session at PMM to discuss guidelines update for 309
- Draft Guidance due to States for review Spring 2009

# CZMA Performance Measures

- 2008 Contextual Indicators Report posted on OCRM website <http://www.coastalmanagement.noaa.gov/success/indicators.html>
- Phase 3 completed and PART measures reported for Public Access and Habitat
- Each program was provided a review of their performance measures reporting during phased implementation
- New draft guidance released soon for comments - to be finalized in April
- Now in full implementation: Measures 1-17 annually and 18-25 with 309 Assessment
- Continued role for input on communication strategy and meeting GAO recommendations
- Laurie will be here Wednesday to provide a workshop and answer questions

# CELCP Update

- CELCP new staff and regional organization
- FY 2009 Competition
  - 54 proposals from 27 states/territories
  - \$79 million in requests
  - 11 from West Coast, incl. HI
  - 3 made it into top 10
- FY 2010 Competition
  - Announced Jan 2, 2009 in Federal Register
  - Proposals due March 31, 2009



*Agulowak River, Alaska*

# CELCP Update - continued

- CELCP Plans
  - WA has an approved plan
  - CA, OR, HI need to return revised plans to OCRM
  - AK waiting on comments from OCRM
- CELCP Projects
  - Numerous West Coast projects since CELCP began
  - Six current grants



*Jenner Headlands, California*

# CELCP Update - continued

- Legislation update
  - On 1/15, the Senate passed the Omnibus Public Lands bill (S. 22), which includes the CELCP authorization bill
  - S. 22 now moves to the House for a vote
- Guidelines Revision
  - CELCP Team currently revising program guidelines
  - Goal to have draft Guidelines published for comment late 2009
  - Goal to have Final Guidelines published in time for FY12 competition (December 2010)



*Honu'apo Estuary, HI*

# Coastal Nonpoint Suit - Oregon

Dec. 2008: NOAA and EPA receive NOI to sue for non-compliance with ESA, and a complaint against Conditional Approval, from Northwest Environmental Advocates

## Claims:

- NOAA & EPA failed to initiate and complete ESA consultation on the effects of the Agencies' conditional approvals and continued funding of Oregon's Coastal Nonpoint Program
- NOAA & EPA do not have the authority to issue conditional approval of Oregon's CNP and therefore, should disapprove the Program and should withhold CWA 319 and CZMA 306 funding as required under 16 U.S.C. Sect. 1445b
- NOAA & EPA have failed to withhold grant funds from OR as a result of disapproval
- As a result of the above inactions, water quality and endangered species are being harmed by the continued funding of programs known to be inadequate

## Potential Issues for Oregon, and Remaining Conditionally Approved CNPs

- When to conduct Section 7 ESA Consultation on conditional or full approval of state CNPs
- Affect of lawsuit on penalty provisions



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